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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

JOHN MANNICK,

Plaintiff,

v.

KAISER FOUNDATION HEALTH PLAN,  
INC., et al.,

Defendants.

No. C 03-5905 PJH

**ORDER GRANTING DEFENDANTS'  
MOTION FOR SUMMARY JUDGMENT  
AND DENYING PLAINTIFF'S MOTION  
FOR SUMMARY JUDGMENT**

The parties' cross-motions for summary judgment came on for hearing before this court on May 31, 2006. Plaintiff appeared by her counsel Patricia Barbosa, Paul Rein, and J. Gary Gwilliam. Defendants appeared by their counsel Kari Erickson Levine and Janine Syll Simerly. Having read the parties' papers and carefully considered their arguments and the relevant legal authority, and good cause appearing, the court hereby GRANTS defendants' motion and DENIES plaintiff's motion as follows

**BACKGROUND**

This is a disability access case, alleging violations of federal and state law. Plaintiff John Mannick suffers from advanced-stage multiple sclerosis, and requires the use of a wheelchair for locomotion. His left arm and both legs are immobile. In January 2003 he developed a viral infection that threatened to cause him to lose the use of his right arm – his last functioning limb. He was hospitalized from January 2, 2003, through January 8,

1 2003, in the medical-surgical ward at Kaiser Oakland Main Hospital (“Kaiser Oakland”).

2 Kaiser Oakland is one of the oldest hospitals run by defendants Kaiser Foundation  
3 Health Plan, Inc. and Kaiser Foundation Hospitals (“Kaiser” or “defendants”). The low-rise  
4 part of Kaiser Oakland was constructed in 1956, and the hospital tower was completed in  
5 1970. The hospital is currently licensed for 346 beds.

6 In 1994 the California Legislature passed Senate Bill 1953, an amendment to the  
7 1983 Hospital Facilities Seismic Safety Act. S.B. 1953 required all hospitals in California to  
8 retrofit, rebuild, or close their general acute care inpatient hospital buildings by 2008  
9 (subsequently extended to 2013) if the buildings did not meet strict new seismic safety  
10 standards. Because of the age of the Kaiser Oakland buildings, Kaiser determined that the  
11 seismic upgrades would be difficult or impossible to accomplish, and would also be  
12 prohibitively expensive.

13 Kaiser initially determined to build a new hospital in Emeryville and close the  
14 Oakland facility. Kaiser purchased property in Emeryville and developed architectural  
15 plans, but abandoned that plan when the City of Oakland objected to Kaiser locating the  
16 hospital outside of Oakland.

17 In 1996, Kaiser decided it would permanently close Kaiser Oakland hospital in three  
18 years. Kaiser began formulating plans for its hospitalized patient population to use  
19 available beds in other community hospitals, and for particular populations to be transferred  
20 to specific hospitals. Kaiser entered into an agreement with Alta Bates Hospital to utilize its  
21 available beds for Kaiser Oakland’s women and children in-patient populations, and also  
22 arranged for Kaiser Oakland’s pediatric intensive care service to be transferred to  
23 Children’s Hospital. Kaiser hoped to be able to transfer Kaiser Oakland’s remaining  
24 pediatric services and its general adult services population to Summit Hospital, but that  
25 plan failed. In 2000, Kaiser began planning associated with building a replacement hospital  
26 and keeping Kaiser Oakland open until the new facility was completed.

27 As of January 2003, there were no patient rooms with wheelchair-accessible  
28 bathrooms and showers in Kaiser Oakland’s medical-surgical wards (5th to 10th floors). At

1 some point while plaintiff was hospitalized, his catheter (which he uses 24 hours a day)  
2 failed. He wanted to take a shower, but was unable to roll his wheelchair into the shower in  
3 the bathroom adjoining his room. The nurses offered to give him a bed bath, but he  
4 insisted on a shower. Hospital aides took him to a roll-in shower located in the old 4th floor  
5 maternity ward, where they helped him shower. Plaintiff was not satisfied, however,  
6 because he felt that the shower's shelf-type bench was too narrow and slippery for safety.

7 Plaintiff filed this action on December 31, 2003, alleging denial of access to public  
8 facilities in violation of Title III of the Americans With Disabilities Act, 42 U.S.C. § 12181, et  
9 seq. (access to public accommodations and services operated by private entities);  
10 California Civil Code § 54 and § 54.1 (access to public accommodations by physically  
11 disabled persons); and California Health & Safety Code §§ 19955, et seq. (access to public  
12 accommodations by physically handicapped persons); and seeking injunctive relief and  
13 damages.

14 Plaintiff alleges that Kaiser discriminated against him by failing to provide him with  
15 an accessible patient room, and by failing to transfer him to a facility that had an accessible  
16 patient room. Plaintiff asserts that while the room he was given at Kaiser Oakland had a  
17 bathroom with a toilet and a shower, neither were wheelchair-accessible, and that the  
18 hospital's offer of a portable commode and bed-baths (by nurses) or a dangerous and  
19 inadequate shower in the old maternity ward instead of an accessible toilet and shower was  
20 discriminatory because it was based solely on his disability. He also asserts that the  
21 patient drop-off parking area was inadequately configured; and that there was inadequate  
22 disabled and van-accessible parking, and inadequate paths of travel from the parking areas  
23 to the hospital.

24 The case was referred to a magistrate judge for settlement. The parties initially  
25 agreed to forego all formal discovery during the settlement discussions. Following a series  
26 of six settlement conferences, the parties submitted a proposed consent decree to the  
27 court on September 16, 2005. The proposed consent decree addressed only the issue of  
28 injunctive relief, not the issue of liability or the claims for damages or attorney's fees.

1 On September 19, 2005, Kaiser filed a notice of substitution of counsel. On  
2 September 20, 2005, the court signed the consent decree. Pursuant to the consent  
3 decree, Kaiser agreed to perform extensive construction and restructuring to provide  
4 accessible bathrooms and showers in patient rooms on each of Kaiser Oakland's five  
5 patient floors.

6 Specifically, Kaiser agreed to create 75 accessible parking spaces, including 10 van-  
7 accessible spaces; accessible paths of travel from parking spaces to hospital entrances;  
8 accessible hospital entrances, with signage; 3 fully accessible patient rooms, one to be  
9 completed by the end of 2005; and 3 fully accessible showers/restrooms for use by  
10 disabled patients assigned to rooms that are not otherwise fully accessible. Kaiser also  
11 agreed to evaluate the needs of disabled patients and to give them the option of  
12 transferring to another Kaiser facility for the term of their hospitalization, pending  
13 construction of the accessible rooms.

14 The consent decree provides that defendants "do not admit liability to the allegations  
15 in Plaintiff's Complaint filed in this action," and that "[t]he parties have reached an  
16 agreement of the claims asserted by Plaintiff for the purpose of resolving this lawsuit  
17 without the need for protracted litigation, and without the admission of any liability."

18 Consent Decree ¶ 2. Additional relevant provisions of the consent decree are as follows:

19 In order to avoid the costs, expense, and uncertainty of protracted litigation,  
20 the parties to this consent decree agree to entry of this Order to resolve all  
21 claims regarding the injunctive relief raised in the Complaint filed with the  
22 Court on December 31, 2003. Accordingly, they agree to the entry of this  
23 Order without trial or further adjudication of any issues of fact or law  
24 concerning plaintiff's claims for injunctive relief.

25 Consent Decree ¶ 4.

26 This order shall be a full, complete, and final disposition and settlement of  
27 Plaintiff's claims against Defendants for injunctive relief that have arisen out  
28 of the subject Complaint. The parties agree that there has been no admission  
or finding of liability or violation of the ADA and/or California civil rights laws,  
and this Consent Decree should not be construed as such. Moreover, this  
Consent Decree cannot be used as evidence by Plaintiff to prove the  
damages portion of his case.

Consent Decree ¶ 5.

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The parties have not reached an agreement regarding Plaintiff’s claims for statutory, actual, treble and personal injury damages in this matter, and for Plaintiff’s claims for attorney’s fees, litigation expenses and costs. These issues shall be the subject of further negotiation, litigation, or motion to the Court.

Consent Decree ¶ 7.

[E]ach of the parties to this Consent Decree . . . releases and forever discharges each other Party . . . from all claims, demands, actions, and causes of action of whatever kind or nature, presently known or unknown, arising out of or in any way connected with this Lawsuit.

Consent Decree ¶ 10.

Except for all obligations required in this Consent Decree, the parties intend that this Consent Decree apply to all conditions that existed at the subject facilities and all such further loss with respect to the Lawsuit, except those caused by the parties’ subsequent to the execution of this Consent Decree. Therefore, except for all such obligations required in this Consent Decree, this Consent Decree shall apply to and cover any and all claims, demands, actions and causes of action by the parties to this Consent Decree with respect to the Lawsuit, whether the same are known, unknown or hereafter discovered or ascertained . . . .

Consent Decree ¶ 11.

On October 7, 2005, Kaiser’s new counsel filed a motion to stay the action and compel arbitration. That motion was denied on December 16, 2005. On February 16, 2006, Kaiser filed another substitution of counsel.

Each side now seeks summary adjudication on liability. Kaiser seeks summary adjudication on the question whether the Kaiser Oakland was obligated to provide plaintiff with a wheelchair accessible bathroom and shower. Plaintiff seeks summary judgment on all issues of liability.

**DISCUSSION**

A. Legal Standard

Summary judgment is appropriate when there is no genuine issue as to material facts and the moving party is entitled to judgment as a matter of law. Fed. R. Civ. P. 56. Material facts are those that might affect the outcome of the case. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248 (1986). A dispute as to a material fact is “genuine” if there is sufficient evidence for a reasonable jury to return a verdict for the nonmoving party. Id.

1 A party seeking summary judgment bears the initial burden of informing the court of  
2 the basis for its motion, and of identifying those portions of the pleadings and discovery  
3 responses that demonstrate the absence of a genuine issue of material fact. Celotex Corp.  
4 v. Catrett, 477 U.S. 317, 323 (1986). Where the moving party will have the burden of proof  
5 at trial, it must affirmatively demonstrate that no reasonable trier of fact could find other  
6 than for the moving party. On an issue where the nonmoving party will bear the burden of  
7 proof at trial, the moving party can prevail merely by pointing out to the district court that  
8 there is an absence of evidence to support the nonmoving party's case. Id. If the moving  
9 party meets its initial burden, the opposing party must set forth specific facts showing that  
10 there is some genuine issue for trial in order to defeat the motion. See Fed. R. Civ. P.  
11 56(e); Anderson, 477 U.S. at 250.

12 "To show the existence of a 'genuine' issue, . . . [a plaintiff] must produce at least  
13 some significant probative evidence tending to support the complaint." Smolen v. Deloitte,  
14 Haskins & Sells, 921 F.2d 959, 963 (9th Cir. 1990) (quotations omitted). The court must  
15 view the evidence in the light most favorable to the non-moving party. United States v. City  
16 of Tacoma, 332 F.3d 574, 578 (9th Cir. 2003). The court must not weigh the evidence or  
17 determine the truth of the matter, but only determine whether there is a genuine issue for  
18 trial. Balint v. Carson City, 180 F.3d 1047, 1054 (9th Cir. 1999). If the nonmoving party  
19 fails to show that there is a genuine issue for trial, "the moving party is entitled to judgment  
20 as a matter of law." Celotex, 477 U.S. at 323. Regardless of whether plaintiff or defendant  
21 is the moving party, each party must "establish the existence of the elements essential to  
22 [its] case, and on which [it] will bear the burden of proof at trial." Id. at 322.

23 B. Title III of the ADA

24 Plaintiff's ADA claims arise under Title III of the ADA, which prohibits discrimination  
25 against disabled individuals in any place of public accommodation. 42 U.S.C. § 12182(a);  
26 Bird v. Lewis & Clark College, 303 F.3d 1015, 1020 (9th Cir. 2002). Liability is imposed  
27 upon "any person who . . . operates a place of public accommodation" that discriminates  
28 against an individual on the basis of disability. Id. Aside from attorney's fees, the only

1 remedy available to a private litigant under Title III of the ADA is injunctive relief. 42 U.S.C.  
2 § 12188(a)(1); see also Wander v. Kaus, 304 F.3d 856, 858 (9th Cir. 2002).

3 In enacting the ADA, Congress adopted two systems for regulating building  
4 accessibility – one to apply to facilities designed and constructed for occupancy before  
5 January 26, 1993, and one to apply to newly constructed or altered facilities. See 42  
6 U.S.C. § 12183(a)(1) and § 12182(b)(2)(A)(iv). Congress also directed the Department of  
7 Justice (DOJ) to issue regulations implementing Title III. 42 U.S.C. § 12186(b). The DOJ  
8 regulations are at Part 36 of 28 C.F.R.

9 Only newly-constructed or altered facilities must comply with the ADA Accessibility  
10 Guidelines (“ADAAG”), which were incorporated into the DOJ regulations as Appendix A of  
11 28 C.F.R. Part 36. See 28 C.F.R. § 35.151(c). When a facility is deemed “altered,” the  
12 altered portion of the facility must be made accessible “to the maximum extent feasible.”  
13 The infeasibility exception “applies to the occasional case where the nature of an existing  
14 facility makes it virtually impossible to comply fully with applicable accessibility standards  
15 . . . .” 28 C.F.R § 36.402(c).

16 The demand upon preexisting facilities that are not deemed altered is much less  
17 stringent. Existing facilities must remove architectural barriers to access only where such  
18 removal is “readily achievable.” See 42 U.S.C. § 12182(b)(2)(A)(iv). The term “readily  
19 achievable” means “easily accomplished and able to be carried out without much difficulty  
20 or expense.” 42 U.S.C. § 12181(9); see also 28 C.F.R § 36.304(a) (preexisting facilities  
21 must remove barriers to accessibility only “where such removal is readily achievable, i.e.,  
22 easily accomplishable and able to be carried out without much difficulty or expense”). The  
23 applicable regulations mandate that a public accommodation shall remove architectural  
24 barriers where such removal is readily achievable and provide examples of steps to remove  
25 barriers, such as repositioning shelves, rearranging tables, chairs, vending machines,  
26 display racks, and other furniture, and widening doors. See 28 C.F.R. §§ 36.304(a), (b).

27 In determining whether an action is readily achievable, factors to be considered  
28 include –



1 (A) the nature and cost of the action needed under this chapter;

2 (B) the overall financial resources of the facility or facilities  
3 involved in the action; the number of persons employed at such  
4 facility; the effect on expenses and resources, or the impact  
5 otherwise of such action upon the operation of the facility;

6 (C) the overall financial resources of the covered entity; the  
7 overall size of the business of a covered entity with respect to  
8 the number of its employees; the number, type, and location of  
9 its facilities; and

10 (D) the type of operation or operations of the covered entity,  
11 including the composition, structure, and functions of the  
12 workforce of such entity; the geographic separateness,  
13 administrative or fiscal relationship of the facility or facilities in  
14 question to the covered entity.

15 42 U.S.C. § 12181(9)(A)-(D).

16 Where an entity can demonstrate that the removal of a barrier is not readily  
17 achievable, discrimination also includes the failure to make such facilities available through  
18 alternative methods if such methods are readily achievable. 42 U.S.C. § 12182(b)(2)(A)(v).

19 Although existing facilities are not required to comply with the ADAAG (unless they  
20 have been altered), the ADAAG nevertheless provides guidance for determining whether  
21 an existing facility contains architectural barriers. Parr v. L&L Drive-Inn Restaurant, 96  
22 F.Supp. 2d 1065, 1086 (D. Haw. 2000). However, deviations from the ADAAG are not  
23 necessarily determinative in establishing barriers to access. See 28 C.F.R. Part 36, App.  
24 A, ADAAG 2.2.

25 C. State Law Claims

26 Plaintiff's state law claims arise under California Health & Safety Code § 19955, et  
27 seq., and the California Disabled Persons Act ("CDPA"), California Civil Code §§ 54, et seq.  
28 The purpose of § 19955 is to ensure that places of public accommodation constructed with  
private funds adhere to the accessibility standards in California Government Code § 4450.  
Government Code § 4450 requires that all buildings constructed with public funds be  
accessible to and usable by the physically handicapped. It also directs the State Architect  
to develop standards for making buildings accessible to persons with disabilities.

Under Government Code § 4450 and Health & Safety Code §§ 19955, et seq.,



1 affirmative conduct on the part of a public accommodation is required only for construction  
2 of new facilities or for the repair or alteration of existing facilities (constructed prior to July 1,  
3 1970), and then only to the area of specific alteration or repair. Cal. Health & Safety Code  
4 § 19955; Marsh v. Edwards Theatres Circuit, Inc., 64 Cal. App. 3d 881, 888 (1976),  
5 superceded by statute on another ground, see Hankins v. El Torito Rest., Inc., 63 Cal. App.  
6 4th 510, 521 (1998).

7 Access guidelines with which public accommodations must comply are detailed in  
8 Title 24 of the California Code of Regulations. However, Title 24 does not require that  
9 facilities constructed prior to July 1, 1970, comply with its regulations unless and until the  
10 building is altered, and the Title 24 requirements apply only to the area of specific  
11 alteration. Cal. Code Regs. Title 24 § 1134B.1, 2. Moreover, the accessibility  
12 requirements of Title 24 are not triggered when a place of public accommodation makes an  
13 “[a]lteration solely for the purpose of removing barriers undertaken pursuant to [Title III of  
14 the ADA] or the accessibility requirements of [Title 24].” Cal. Code Regs. Title 24  
15 § 1134B.2.1, Exception 3.6.

16 Under the CDPA, “[i]ndividuals with disabilities or medical conditions have the same  
17 right as the general public to the full and free use of the streets, highways, sidewalks,  
18 walkways, public buildings, medical facilities, including hospitals, clinics, and physicians’  
19 offices, public facilities and other public places.” Cal. Civ. Code § 54(a). Further,  
20 “[i]ndividuals with disabilities shall be entitled to full and equal access, as other members of  
21 the general public, to accommodations . . . places of accommodation, amusement, or  
22 resort, and other places to which the general public is invited.” Cal. Civ. Code § 54.1(a)(1).  
23 As of 1997, the CDPA incorporates by reference an individual’s rights under the ADA. Cal.  
24 Civ. Code §§ 54(c), 54.1. Thus, a violation of the ADA also constitutes a violation of the  
25 CDPA. See Pickern v. Best Western Timber Cove Lodge Marina Resort, 194 F.Supp. 2d  
26 1128, 1130 (E.D. Cal. 2002).

27 Unlike the ADA, however, the CDPA provides for the recovery of monetary  
28 damages, in the amount of three times the actual damages, but in no case less than

1 \$1,000.00, "for each offense." Cal. Civ. Code § 54.3. A plaintiff need not prove actual  
2 damages in order to recover the minimum statutory amount; he only must establish that he  
3 was denied equal access on a particular occasion. Donald v. Café Royale, Inc., 218 Cal.  
4 App. 3d 168, 180-81 (1990). Moreover, there is no requirement under the CDPA that the  
5 plaintiff show intentional discrimination in order to recover damages. Organization for  
6 Advancement of Minorities with Disabilities v. Brick Oven Restaurant, 406 F.Supp. 2d 1120  
7 1129-30 (S.D. Cal. 2005); Donald, 218 Cal. App. 3d at 177-80.

8 D. Defendants' Motion

9 Plaintiff asserts that Kaiser's failure to provide at least one accessible patient room,  
10 at least one accessible bathroom, and at least one accessible shower as of the time he was  
11 a patient at Kaiser Oakland is a violation of Title III of the ADA as a matter of law.  
12 Defendants seek summary judgment on the claim that Kaiser violated the ADA and state  
13 law by failing to provide plaintiff with an accessible bathroom and shower in his patient  
14 room.

15 To establish a prima facie case of violation of Title III of the ADA, a plaintiff must  
16 show that (1) he or she has a disability, (2) the business is a "public accommodation," and  
17 (3) that the plaintiff was denied full and equal treatment because of his or her disability.  
18 Parr, 96 F.Supp. 2d at 1070. In the present case, there is no dispute that plaintiff is  
19 disabled, and that Kaiser Oakland is a place of public accommodation. The question is  
20 whether plaintiff was denied equal treatment because of his disability.

21 To prevail in a claim of discrimination based on an architectural barrier, a plaintiff  
22 must show in addition that (1) the existing facility presents an architectural barrier  
23 prohibited under the ADA, and (2) the removal of the barrier is "readily achievable." Id.  
24 The plaintiff bears the burden of proving the existence of an architectural barrier and  
25 suggesting a method of removing the barrier that is readily achievable, or "easily  
26 accomplishable and able to be carried out without much difficulty or expense." 42 U.S.C.  
27 § 12181(9), § 12182(b)(2)(A)(iv); see also Pickern v. Holiday Quality Foods Inc., 293 F.3d  
28 1133, 1135 (9th Cir. 2002); Hubbard v. Twin Oaks Health and Rehab. Ctr., 408 F.Supp. 2d

1 923, 929 (E.D. Cal. 2004). If plaintiff satisfies this burden, the burden then shifts to the  
 2 defendants, who bear the ultimate burden of proving that the suggested method of removal  
 3 is not readily achievable. 42 U.S.C. § 12182(b)(2)(A)(v); Colorado Cross Disability  
 4 Coalition v. Hermanson Family Ltd. Partnership I, 264 F.3d 999, 1002-03 (10th Cir. 2001);  
 5 Hubbard, 408 F.Supp. 2d at 929. The parties do not dispute the existence of architectural  
 6 barriers in Kaiser Oakland. The question is whether the removal of those barriers was  
 7 “readily achievable.”

8 Defendants provide a brief history of Kaiser’s response to the passage of the ADA,<sup>1</sup>  
 9 detailing the creation of a task force to implement Kaiser’s plan for ADA compliance.  
 10 Edward Denton (“Denton”), the chair of the task force and a registered architect, states in a  
 11 declaration that the planning team surveyed all of Kaiser’s hospital space, and determined  
 12 that the estimated cost to remove all identified barriers in Kaiser’s Northern California  
 13 facilities would be in excess of \$23 million. Kaiser then prioritized all its remediation work,  
 14 and focused on removing what it considered the “significant impediments” to accessibility.  
 15 Kaiser also met with the disabled community to obtain their input and agreement regarding  
 16 the best use of resources to remove the barriers that significantly impeded access.

17 According to Denton, who was employed by Kaiser Permanente in various  
 18 capacities from 1983 to 1998, Kaiser Oakland completed a number of these prioritized  
 19 projects, starting in 1995. Kaiser employees Bettie Coles (“Coles” – a Vice President and  
 20 Area Manager responsible for the operation of Kaiser Oakland’s medical center, including  
 21 the hospital tower, and three other East Bay medical centers) and Judy L. Rowe (“Rowe” –  
 22 a licensed architect responsible for all non-replacement Hospital “capital projects”<sup>2</sup> over  
 23 \$25,000 in the East Bay) state in their declarations that Kaiser determined that the removal  
 24 of patient toilet/shower barriers in Kaiser Oakland was not readily achievable due to

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25  
 26 <sup>1</sup> The ADA became effective on July 26, 1992. See Pub.L. No. 101-336, Title I,  
 § 108, 104 Stat. 337 (1990).

27 <sup>2</sup> According to Rowe, hospitals in California cannot undertake any construction unless  
 28 they first obtain a permit from the Office of Statewide Healthcare Planning – “OSHPD.” The  
 term “capital projects” refers to such construction projects.

1 extensive restructuring required and the substantial impact on hospital operations as a  
2 result of the loss of patient beds. Because the hospital facility was scheduled for  
3 replacement by 2012, the Kaiser Facilities Services Capital Projects Group team  
4 determined that the extensive restructuring required to make patient rooms accessible was  
5 not readily achievable.

6 Kaiser was sued in 2000 by Disability Rights Advocates (“DRA”), regarding issues  
7 relating to the height of examining tables and the accessibility of scales and other medical  
8 equipment in all Kaiser hospitals. According to Shari Samuels (“Samuels”), who worked for  
9 Kaiser from 1995 through July 2005 in various capacities, and who was the ADA Program  
10 Manager responsible for overseeing Kaiser’s efforts to comply with the settlement  
11 agreement reached in the DRA case, Kaiser worked with DRA during this period to  
12 implement a realistic barrier removal plan.

13 In the present motion, defendants argue that because Kaiser Oakland was  
14 constructed prior to the passage of the ADA, the question whether Kaiser had a legal  
15 obligation in 2003 to provide plaintiff with an accessible bathroom necessarily requires an  
16 analysis of whether there was any “trigger” (construction in or alteration to the patient  
17 rooms in the medical-surgical ward) prior to plaintiff’s stay in January 2003 that obligated  
18 Kaiser to make bathrooms and showers wheelchair accessible, and whether the barrier  
19 removal required to provide plaintiff with these accessible facilities was “readily achievable.”  
20 Defendants contend that the evidence shows that there was no such “trigger,” and that the  
21 alteration of the patient rooms to create accessible bathrooms and showers was not readily  
22 achievable.

23 Defendants assert that simple alterations in one portion of a facility do not  
24 automatically make the entire facility subject to the new construction standards. They note  
25 that under 28 C.F.R. § 36.402(b)(1), normal maintenance, roofing, painting, asbestos  
26 removal, or changes to mechanical or electrical systems do not qualify as “alterations”  
27 unless they affect the usability of the building or facility.

28 Defendants provide evidence showing that as of January 2002, the patient rooms in

1 the medical-surgical wards at Kaiser Oakland had not undergone any alteration or  
2 modification that triggered new construction standards under federal or state law. Rowe,  
3 who reviewed all plans dating back to the original construction date of 1970, verified that  
4 none of those plans involved construction, alteration, or repair of patient rooms on the  
5 medical-surgical floors, which would have triggered Kaiser's obligation to provide plaintiff  
6 with an accessible toilet or shower during his January 2003 hospitalization.

7 According to Rowe, of the three construction projects completed to date in the  
8 hospital tower, the first project involved conversion of an undersized labor room and  
9 associated spaces on the 4th and 5th floors; the second project involved construction,  
10 alteration, and structural repair of a number of patient rooms on the 4th and 5th floor of the  
11 maternity ward, which began in April 2003 (after plaintiff's hospitalization) and was  
12 completed in 2004; and the third project involved creating a fully accessible patient room  
13 pursuant to the consent decree entered in the present litigation.

14 Defendants provide additional supporting evidence on this point from Henry Scott  
15 ("Scott"), who was employed by Kaiser from 1987 until he retired in 1997, and who was the  
16 Title 24 Project Inspector for Kaiser Oakland from 1992 until 1997; and from Herb Clore  
17 ("Clore"), who has been employed by Kaiser as an inspector since 1985, and who was the  
18 Lead Inspector of Record at Kaiser Oakland from 1989 through 1992. Both Scott and  
19 Clore state that as to the period each worked at Kaiser Oakland, there was no renovation  
20 of any patient room.

21 Defendants also argue that it is plaintiff's burden to show that barrier removal is  
22 readily achievable under the ADA and California law. Defendants contend that plaintiff has  
23 not met his burden, and that the undisputed evidence shows that the creation of a fully  
24 accessible patient room was not readily achievable because it was too difficult and costly.

25 In her declaration, Rowe discusses in detail the work necessary to create the  
26 accessible patient room that defendants agreed to construct in accordance with the  
27 September 20, 2005, consent decree. Rowe states that in order to create the extra space  
28 necessary in the bathroom for an accessible shower in a patient room, it was necessary to

1 enlarge the patient room, which required taking space from adjacent rooms. In addition,  
2 work had to be done on the ceiling of the room under construction as well as the ceiling of  
3 the room below because of the anchorage required to the necessary above-ceiling  
4 modifications, such as lights, ductwork, and HVAC. As well, the below-floor work involved  
5 plumbing modifications and noise disruption. The total cost of the work exceeded  
6 \$600,000.

7 Defendants also argue that the removal of barriers was not readily achievable based  
8 on the impact on hospital operations occasioned by the attendant loss of licensed patient  
9 beds. Rowe explains that during the period of construction of the one completed  
10 accessible room, four licensed patient beds were rendered temporarily unusable. In  
11 addition, the remodeling permanently eliminated one patient bed. According to Coles, the  
12 loss of any hospital beds is particularly significant at Kaiser Oakland because the hospital  
13 runs a high occupancy rate. Thus, Coles asserts, any loss of beds negatively impacts the  
14 operations of the hospital.

15 With regard to the discrimination claim, defendants assert that they did not  
16 discriminate against plaintiff because bed baths and bedside commodes are common  
17 “facilitations” for disabled patients. They note that under 42 U.S.C. § 12182(b)(2)(A)(iv)-(v)  
18 and 28 C.F.R. § 36.305(a), where a public accommodation demonstrates that a particular  
19 barrier removal is not “readily achievable,” a place of public accommodation must make its  
20 services and facilities available through alternative methods, if those methods are readily  
21 achievable. They note in addition, however, that under 42 U.S.C. § 12182(b)(2)(A)(ii)-(iii),  
22 policies and procedures need not be modified, and auxiliary aids need not be provided, if  
23 doing so would “fundamentally alter” the services or accommodations being offered or  
24 would result in an undue burden.

25 Defendants argue that the hospital provides bed baths as an alternative “facilitation”  
26 to barrier removal. They provide evidence showing that bed baths are a standard medical  
27 means of washing numerous patients – not only those who are disabled under the  
28 definition set forth in the ADA – and as such, are part of standard nursing practices.

1 Similarly, they provide evidence showing that Kaiser provides bedside commodes as an  
2 alternative “facilitation” to many non-disabled patients, such as those who are unstable in  
3 the bathroom and will be safer if lifted onto a bedside commode.

4 With regard to the alleged “transfer” policy, defendants contend that they did not  
5 transfer patients from Kaiser Oakland to other hospitals because of a lack of facilities to  
6 treat those patients, as plaintiff claims. Moreover, defendants assert, that no patient,  
7 including plaintiff, has ever requested a “transfer” away from Kaiser Oakland and that  
8 patient’s physician. Coles states in her declaration that patients were moved to other  
9 hospitals as part of the attempt to close Kaiser Oakland and build another hospital in lieu of  
10 completing the required seismic upgrades. Coles explains that arranging the transfer of a  
11 patient such as plaintiff to another facility would be difficult, and that any such transfer  
12 would have to be evaluated on a case-by-case basis. Defendants note that under 28  
13 C.F.R. § 36.304 and App. B at § 36.304, it is best left to the public accommodation to  
14 determine whether any particular alternative facilitation is appropriate under the given  
15 circumstances, and argue that plaintiff was not entitled to the “facilitation” of his own  
16 choosing – such as a transfer – without any input from the hospital.

17 In opposition to the motion, plaintiff asserts that defendants have admittedly spent  
18 millions of dollars to alter and renovate facilities at Kaiser Oakland. Plaintiff argues that  
19 these alterations and renovations obligated Kaiser to remove barriers in the patient rooms  
20 and to provide at least one fully accessible toilet and roll-in shower for patient use.  
21 Specifically, plaintiff contends that the 1993 renovations to the 4th/5th floor maternity ward  
22 triggered the obligation to provide access for all patients – in the patient rooms and in  
23 parking, entrances, and paths of travel to the newly renovated patient rooms.

24 Plaintiff asserts that defendants cannot demonstrate that renovation to at least one  
25 patient room was not readily achievable under the ADA, because Kaiser has more than \$25  
26 billion in assets, and operates 30 hospitals in California. Plaintiff also claims that  
27 defendants have demonstrated conclusively that barrier removal is feasible and “readily  
28 achievable” by entering into a consent decree in which they agree to remove barriers in



1 three patient rooms and to construct fully accessible restrooms and roll-in showers.  
2 Plaintiff also asserts that defendants failed to remove readily achievable “minor” barriers in  
3 the patient room, by, for example, modifying door handles, thresholds, and doors.

4 Plaintiff disputes defendants’ claim that providing three accessible patient rooms  
5 would seriously impact hospital operations, based on the high occupancy rate at Kaiser  
6 Oakland, and based on the fact that most of the rooms are three-bed rooms. Plaintiff  
7 contends that the impact could be minimized by staggering the work (presumably meaning  
8 that Kaiser could work on one room at a time).

9 With regard to the discrimination claim, plaintiff argues that he was “confined to bed”  
10 during his hospitalization solely as a result of defendants’ discrimination-based policies. He  
11 claims that the hospital did not have a usable lift to move him from his bed to his  
12 wheelchair, and that he had to get his wife to go home and get a sling so the lift would  
13 work. He argues that what defendants refer to as “standard operating procedures” – use of  
14 portable commode or bed pan instead of regular toilet, and bed baths instead of access to  
15 shower – are really “lesser facilities” and unequal treatment, which violate the ADA.

16 Plaintiff asserts that defendants established a policy that is discriminatory on its face  
17 by classifying all mobility-disabled patients as “bed-bound” and “confined to bed” solely  
18 based on their disability, for the purpose of depriving them of accessible toilets and roll-in  
19 showers. He argues that defendants’ “nursing care” policy for disabled patients (use of bed  
20 baths and bedside commode) was disability-based discrimination and was not based on an  
21 evaluation of the plaintiff’s individual needs.

22 The court finds that defendants’ motion must be GRANTED. Kaiser Oakland was a  
23 “pre-existing facility,” and the undisputed evidence provided by defendants shows that  
24 there was no alteration or remodeling of the patient rooms that triggered an obligation to  
25 provide an accessible patient room on one of the medical-surgical floors. The 1993  
26 remodeling of the 4th/5th floor labor/delivery rooms did not trigger any obligation with  
27 regard to the patient rooms on the medical-surgical floors. Moreover, even if it had, the  
28 undisputed evidence shows that a renovation of a medical-surgical patient room to include

1 a fully accessible bathroom was not “readily achievable,” given the cost of the renovation  
2 and the impact on hospital operations.

3 Defendants have established that the actual and direct cost of modifying one patient  
4 room to create an accessible bathroom is in excess of \$600,000, which is far from a small  
5 expense. They have also shown that the extensive work required for such modification  
6 would have a significant impact on hospital operations. The fact that defendants agreed in  
7 the consent decree to do the work does not establish that defendants had any liability  
8 under the ADA for not doing the work prior to plaintiff’s hospitalization, as the consent  
9 decree by its terms cannot be used to establish liability.

10 The court finds further, however, that it is not necessary for defendants to establish  
11 that the creation of an accessible patient room was not “readily achievable,” because  
12 plaintiff has not met his burden of showing that barrier removal was readily achievable.  
13 The amount of Kaiser’s overall financial resources is only one of the factors to be  
14 considered. Moreover, the “revenue” figure cited by plaintiff is not relevant for an analysis  
15 under the “readily achievable” standard because it is a total gross figure and does not  
16 account for expenses such as employee salaries, capital expenditures, and hospital costs.

17 Plaintiff has failed to incorporate the other factors into the calculus, such as the  
18 expense and difficulty of removing the barriers, the impact of barrier removal on Kaiser’s  
19 ability to provide medical care to its patients, and whether the existing facility’s alterations  
20 were made solely for the purpose of removing accessibility barriers.

21 Plaintiff attempts, in the declaration of his consultant Arthur Shorr filed in opposition  
22 to defendants’ motion, to rebut the statements of defendants’ witnesses regarding the  
23 impact of the barrier removal on hospital operations. However, Shorr is an outside  
24 consultant, who doesn’t work at Kaiser and lacks the personal knowledge of defendants’  
25 witnesses, and his effort is directed at discounting the methodology used by defendants’  
26 witnesses – for example, what percentage occupancy is usual at Kaiser Oakland, and what  
27 effect the loss of a certain number of patient beds would have on hospital operations –  
28 rather than being positively directed at establishing that barrier removal would be “readily

1 achievable.”

2 In view of plaintiff’s failure to meet his burden of coming forward with evidence to  
3 show that creating an accessible patient room was readily achievable, defendants are  
4 under no obligation to prove the affirmative defense that barrier removal is not readily  
5 achievable. See Colorado Cross, 264 F.3d at 1002-07.

6 Nor has plaintiff established that Kaiser’s alternative “facilitation” is discriminatory.  
7 Although plaintiff claims that it is Kaiser’s policy to define all disabled individuals as  
8 “confined to bed,” the evidence shows that every patient that comes into Kaiser receives an  
9 “interdisciplinary care plan,” which involves an assessment, on admission, of a patient’s  
10 needs by a nurse. Coles explains that the medical needs of every patient are determined  
11 through this care plan, and that it is the medical needs of the patient that dictate whether  
12 the patient will use a commode, a bed pan, or the toilet, or will be given a bed bath.

13 The evidence shows that all patients are treated equally, in that each is evaluated  
14 based on his or her mobility, and may then be confined to bed based on that assessment.  
15 Based on this mobility assessment, plaintiff was categorized a “total assist” patient with  
16 respect to hygiene needs, and a “high injury risk” because of his limited mobility. Because  
17 of this, he was not medically permitted to use the toilet.

18 Nor was Kaiser’s failure to transfer plaintiff to another facility discriminatory. First,  
19 there is no evidence that plaintiff ever requested a transfer. Second, there is no evidence  
20 that Kaiser Oakland had a “policy” of transferring patients to other facilities. What plaintiff  
21 interprets as such a policy was simply part of Kaiser’s plan to move its patient populations  
22 to other facilities in preparation for the demolition of Kaiser Oakland. Third, defendants  
23 have provided evidence showing that transfers, in general, are difficult and not “readily  
24 achievable.”

25 Plaintiffs argument regarding removal of barriers to paths of travel is outside the  
26 scope of defendants’ motion.

27 E. Plaintiff’s Motion

28 Plaintiff seeks summary judgment on his claim that Kaiser discriminated against him

1 by failing to provide him with an accessible patient room, by offering him a bed bath and a  
2 portable commode instead of a fully accessible bathroom, and by failing to transfer him to  
3 another facility; and his claim that Kaiser violated the ADA and state law by failing to  
4 provide at least one fully accessible patient room. This motion is DENIED, because the  
5 defendants' motion on the same issues has been granted.

6 Plaintiff also contends that Kaiser violated the ADA and state law by failing to  
7 provide an accessible roll-in shower in the remodeled bathroom on the 4th floor maternity  
8 ward, and by failing to remove architectural barriers, in connection with parking, building  
9 entrances, and paths of travel. Plaintiff claims that Kaiser made millions of dollars' worth of  
10 renovations and alterations to Kaiser Oakland between 1992 and 2002, but failed to  
11 provide accessible parking, entrances, or paths of travel.

12 Plaintiff asserts, based on an analysis by his consultant Robert Johnson ("Johnson"  
13 – a forensic economist), that Kaiser's overall 2003 financial resources were in excess of  
14 \$25 billion, with net income (after taxes and expenses) of more than \$1 billion. Based on  
15 these facts regarding Kaiser's financial condition, and based on Johnson's opinion that  
16 Kaiser could easily afford the renovation, plaintiff argues that the removal of the barriers  
17 was "readily achievable."

18 Plaintiff also argues that the Kaiser defendants denied plaintiff "full and equal  
19 access" to their public facilities in violation of Civil Code § 54.1 as a matter of law by  
20 constructing and altering their public facilities without providing accessible parking,  
21 entrances, and paths of travel. He asserts that although defendants have altered and  
22 renovated their medical facilities and parking lots many times since 1982, the two largest  
23 patient parking garages and the parking lot for hospital discharge do not, as of the time of  
24 this motion, provide the disabled with a fully compliant van-accessible parking space.

25 Plaintiff claims that evidence shows that Kaiser undertook alteration and  
26 construction at Kaiser Oakland at a cost in excess of \$8 million dollars between 1992 and  
27 2002, but made no provisions for accessible parking and paths of travel. Plaintiff also  
28 asserts that the evidence shows that Kaiser undertook a \$9 million construction upgrade

1 project in several departments in the hospital and surrounding medical buildings in 1995,  
2 and also made alterations or renovations to the Howe Street garage in 1995, all of which  
3 plaintiff's expert claims triggered access not only to the altered areas, but to the public  
4 restrooms, entrances, parking, and paths of travel to the altered areas. Plaintiff contends  
5 that Kaiser made a "business decision" not to construct the required accessibility upgrades  
6 at the time of the renovation/alteration to the building, and even went so far as to mislead  
7 the inspectors from the State.

8 In opposition, defendants argue that pursuant to the terms of the consent decree,  
9 plaintiff waived all barrier claims (claims for injunctive relief) that were not raised in the  
10 complaint or were not identified in the consent decree.<sup>3</sup> Thus, defendants assert, plaintiff is  
11 barred from using the consent decree to establish that any barrier removal was "readily  
12 achievable," and is also barred from attempting to expand the scope of his complaint by  
13 complaining about additional barriers that he did not previously raise.

14 Defendants argue that the only issue that remains in this action is liability for and  
15 damages stemming from the claims actually raised in the complaint, and which are subject  
16 to the remediation set forth in Attachment A to the consent decree. Thus, with regard to  
17 the removal of path-of-travel barriers, defendants argue that the only issues before the  
18 court are ones identified in the consent decree – the accessible parking spaces in the  
19 Howe Street parking structures and the MacArthur/Broadway building; the policy for parking  
20 fees for disabled parking; the policy re paths of travel for accessible parking spaces; and  
21 the McArthur Blvd. entrance to the hospital.

22 With regard to the van accessible parking, defendants note that plaintiff's own expert  
23 Peter Margen ("Margen") states in his declaration that the Howe Street garage vehicular

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25 <sup>3</sup> Defendants contend that the following barriers mentioned by plaintiff in his moving  
26 papers, and identified by plaintiff's accessibility expert Peter Margen in his declaration, were  
27 not raised in the complaint and were not identified in the consent decree as items to be  
28 completed: 1) alleged inaccessible lifts and examination tables in the emergency room;  
2) alleged inaccessible patient discharge areas, parking, and path of travel issues for buildings  
other than the hospital; 3) alleged inaccessible public restrooms in the hospital; and 4) Kaiser's  
allegedly discriminatory policy of transferring ob/gyn patients and pediatric patients to non-  
Kaiser facilities.

1 entrance has a vertical clearance of 6'10" at one entrance and 7'0" at the other, while the  
2 ADA requires an 8'2" clearance for vans. Thus, defendants contend, fully compliant  
3 accessible spaces cannot be created in this garage, and the barrier removal is therefore  
4 not "readily achievable."<sup>4</sup>

5 With regard to the issue of accessible path of travel from the parking lots to the  
6 hospital, defendants contend that plaintiff's argument rests on the mistaken assumption  
7 that every construction or renovation project undertaken in the hospital – e.g., alterations to  
8 the pharmacy, the radiology department, and various medical departments such as  
9 orthopedics and cardiology – triggered path-of-travel obligations. However, defendants  
10 contend, the relevant inquiry is whether the alterations are sufficiently extensive and in a  
11 location that triggers an obligation to make the external paths of travel to the hospital fully  
12 accessible.

13 Defendants argue that plaintiff has failed to establish the areas of remodel for  
14 several projects identified by Margen, or that all of these projects involved alterations or  
15 renovations to the hospital building. They also argue that plaintiff has not accounted for  
16 alterations made solely for the purpose of removing accessibility barriers, noting that under  
17 Cal. Code Regs, Title 24, 1134.B.2.1, ADA alterations are expressly excluded from  
18 triggering such obligations.

19 With regard to the construction of a roll-in shower in the 4th floor maternity ward,  
20 defendants argue that plaintiff has provided no evidence that the shower was not ADA-  
21 compliant, and that the evidence of their expert shows that it was.

22 In reply, plaintiff argues that the evidence shows that defendants made alternations  
23 to the hospital's maternity ward in 1993 that triggered an accessible shower; and that  
24 defendants made alternations to the parking lot and related facilities that triggered a van-  
25 accessible parking space and fully accessible paths of travel.

26 Plaintiff argues that defendants failed to remove any of the barriers in the patient  
27

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28 <sup>4</sup> There are apparently van-accessible parking spaces in parking facilities other than the Howe Street garage.

1 rooms, the parking lots, the patient discharge areas, or the paths of travel, and have failed  
2 to demonstrate that any particular barrier removal was “not readily achievable” under Title  
3 III standards. For example, he argues that defendants have provided no evidence that they  
4 evaluated the patient rooms in the hospital and remedied “readily achievable” barriers such  
5 as door hardware, thresholds, or narrow doors. In addition, he claims that defendants’  
6 agreement in the consent decree to remove the barriers demonstrates that such removal  
7 was “readily achievable” under Title III standards. He also contends that defendants  
8 violated the ADA and Cal. Code of Regulations Title 24 by altering the hospital and related  
9 facilities without making path-of-travel upgrades.

10 The court finds that plaintiff’s motion with regard to the 4th floor shower and with  
11 regard to barrier removal in parking areas and paths of travel must be DENIED.

12 First, plaintiff provides no evidence that the 4th floor shower was not fully compliant.  
13 By contrast, defendants provide a declaration from their expert Marcus Hibser (“Hibser”), a  
14 registered architect. Hibser states that the as-built drawings for the remodel of the 4th/5th  
15 floor maternity ward show that the shower was in accordance with ADA and Title 24  
16 requirements. He also visited the hospital and examined the shower, and states that it  
17 appeared consistent with its “as-built” condition.

18 As for the claim with regard to the parking areas and paths of travel, plaintiff’s  
19 evidence is inconclusive. Margen identifies numerous construction projects that occurred  
20 in the hospital and its parking facilities over the years, and also identifies what he claims to  
21 be barriers and paths-of-travel issues in the parking areas, patient discharge areas, and  
22 hospital entrances. Plaintiff seems to be suggesting that any one of these construction  
23 projects would have been sufficient to trigger the obligation to add van-accessible parking  
24 and accessible paths of travel throughout the facility. However, he provides no authority for  
25 the proposition that this requirement would have been triggered by any construction at all  
26 (as opposed to construction in a specific area).

27 Health & Safety Code § 19955 states that the requirement to upgrade existing  
28 facilities applies only when repair or alteration is made to such facilities, and then “[t]his



1 requirement shall only apply to the area of specific alteration, structural repair, or addition,  
2 and shall not be construed to mean that the entire building or facility is subject to this  
3 [requirement].” See Marsh, 64 Cal. App. 3d at 888. Plaintiff, however, has not established  
4 that the alleged deficient paths of travel are in the same specific area as certain alterations  
5 or repairs.

6 Moreover, even if we assume for the sake of argument that some of these  
7 construction projects did trigger the requirement to clear paths of travel, plaintiff has not  
8 established exactly what defendants were required to do to remove the barriers, and has  
9 not provided evidence showing that those alternations would have been “readily  
10 achievable.” It is not clear that plaintiff can establish liability for failure to remove barriers to  
11 paths of travel; nevertheless, defendants not having moved on this ground, the issue  
12 remains to be tried.

13 Finally, with regard to the issue of van-accessible parking, it appears from the  
14 evidence provided by plaintiff that fully compliant van-accessible parking is not possible,  
15 given the vehicular clearances in the two entrances into the garage. Certainly it appears  
16 not “readily achievable.” Triable issues of fact remain with respect to this part of plaintiff’s  
17 motion.

18 F. Objections to Evidence

19 1. Defendants’ Objections to Plaintiff’s Evidence (filed with defendants’  
20 opposition)

21 Defendants object to the admission of the declarations of plaintiff’s experts Robert  
22 Johnson and Peter Margen.

23 a. Declaration of Robert Johnson

24 Defendants assert that the declaration of plaintiff’s expert Robert Johnson must be  
25 disregarded as a whole, because Johnson’s opinions go to the ultimate issue in the case –  
26 whether barrier removal is “readily achievable” as a matter of law.

27 Plaintiff asked Johnson to give an opinion as to whether the providing of one  
28 accessible hospital room at Kaiser Oakland as of January 2003 was “easily accomplishable

1 and able to be carried out without much difficulty or expense.” Johnson states in his  
2 declaration that “providing a single accessible patient room at Kaiser Oakland Hospital prior  
3 to January 2, 2003, would have been ‘easily accomplishable and able to be carried out  
4 without much difficulty or expense,’ pursuant to the factors to be considered by the Court  
5 under the ‘readily achievable’ provisions of the ADA.”

6 Defendants assert that expert testimony – such as Johnson’s – that consists of legal  
7 conclusions cannot possibly assist the trier of fact in understanding the evidence or in  
8 determining a fact in issue. See Fed. R. Evid. 702 (expert testimony admissible only if it  
9 will assist trier of fact in either understanding the evidence or determining a fact in issue).  
10 Defendants assert further that Johnson’s testimony is irrelevant, immaterial, speculative,  
11 prejudicial, and inadmissible to prove that barrier removal was readily achievable.

12 Defendants also contend that Johnson’s testimony reflects an incorrect application  
13 of the applicable law, because he concludes that barrier removal is “readily achievable”  
14 based solely on the amount of Kaiser’s financial resources. Defendants note that the ADA  
15 requires the court to consider a number of factors, not just the financial resources of the  
16 public accommodation. Defendants also assert that Johnson has no construction  
17 background, and lacks all the facts, and is therefore not even qualified to express an  
18 opinion on what is “readily achievable” with regard to Kaiser Oakland.

19 In response, plaintiff argues that Johnson is a qualified and experienced economist,  
20 whose qualifications defendants do not dispute. Plaintiff claims that it is not proper to  
21 object that an expert opinion goes to the ultimate issue in the case, arguing that under  
22 Federal Rule of Evidence 704, “testimony in the form of an opinion or inference otherwise  
23 admissible is not objectionable because it embraces an ultimate issue to be decided by the  
24 trier of fact.” Plaintiff also disputes that Johnson’s opinions are “legal conclusions.” Plaintiff  
25 asserts that it is entirely proper for expert witnesses to give opinions that apply facts to the  
26 legal standard of the case. Plaintiff also submits that Johnson examined documents  
27 produced by defendants during discovery, and that he formed his opinion based on  
28 defendants’ financial ability to provide accessible facilities at Kaiser Oakland. Plaintiff

1 claims that this is not an impermissible legal conclusion.

2       The court finds that the objection must be SUSTAINED, to the extent that Johnson's  
3 opinions go to the ultimate issue of whether barrier removal is "readily achievable" as a  
4 matter of law. Plaintiff is correct that defendants have not provided a basis for a number of  
5 their objections, and in asserting that Rule 704(a) provides that opinion testimony is not  
6 objectionable simply because it embraces an ultimate issue to be decided by the trier of  
7 fact. However, defendants' objection is based on Johnson's opinions with regard to  
8 ultimate legal conclusions, not ultimate factual issues. Testimony as to ultimate issues is  
9 not permitted when it consists of legal conclusions or opinions. Marx & Co., Inc. v. Diners'  
10 Club, Inc., 550 F.2d 505, 508-10 (2d Cir. 1977) cited in Traumann v. Southland Corp., 858  
11 F.Supp. 979, 985 (N.D. Cal. 1994)).

12       Expert testimony is admissible when it will assist the trier of fact in understanding the  
13 evidence or determining a disputed issue of fact. See Fed. R. Evid. 702; U.S. v. Hankey,  
14 203 F.3d 1160, 1168 (9th Cir. 2000). However, "resolving doubtful questions of law is the  
15 distinct and exclusive province of the trial judge." United States v. Brodie, 858 F.2d 492,  
16 497 (9th Cir. 1988), overruled on other grounds, U.S. v. Morales, 108 F.3d 1031 (9th Cir.  
17 1997). Accordingly, federal courts typically prohibit experts from interpreting the law for the  
18 court or from advising the court about how the law should apply to the facts of a particular  
19 case. Testimony "which articulates and applies the relevant law . . . circumvents the [fact  
20 finder's] decision-making function by telling it how to decide the case." Specht v. Jensen,  
21 853 F.2d 805 (10th Cir. 1988).

22       Here, the conclusion that barrier removal was "readily achievable" is a legal  
23 conclusion for the court to reach, based on a consideration of the relevant factors.

24               b.       Declaration of Peter Margen

25       Defendants assert that the declaration of Peter Margen must be disregarded as a  
26 whole because Margen's opinions go to the ultimate issue in the case – whether barrier  
27 removal was "readily achievable."

28       Plaintiff asked Margen to give an opinion "as to the accessibility of certain public

1 facilities at the Kaiser Hospital in Oakland . . . and to evaluate applicable state and federal  
2 laws and regulations for disabled access standards in places of public accommodation.”  
3 Margen states in his declaration that Kaiser “triggered” ADA and state accessibility  
4 requirements by conducting certain alterations, constructions, and renovations, and is  
5 therefore in violation of those laws. He also concludes that particular barrier removals are  
6 “readily achievable.” Defendants assert that Margen’s declaration is objectionable as a  
7 whole because it constitutes impermissible legal conclusion with regard to whether barrier  
8 removal was “readily achievable” (as discussed with reference to the Johnson Declaration).

9 Defendants also argue that Margen’s testimony with regard to whether Kaiser  
10 Oakland had any accessible patient rooms is based on inaccurate facts and constitutes  
11 impermissible legal opinion, and also is not based on personal knowledge as Margen did  
12 not review all the patient rooms; arguing that Margen’s testimony that bed pans and bed  
13 baths are not an accommodation that complies with the purposes and intent of the ADA is  
14 an impermissible legal opinion; arguing that Margen’s statements that Kaiser undertook  
15 renovations worth millions of dollars without providing required disabled access, that  
16 required corrections to the parking would not have been “too expensive or difficult for a  
17 party that has the financial resources of defendants,” and that “all” the construction projects  
18 at Kaiser Oakland would have triggered path-of-travel upgrades, constitute impermissible  
19 legal opinion, are based on inaccurate facts, lack foundation, and are irrelevant.

20 Defendants object further to Exhibits 2, 3, and 5-8 to the Margen Declaration,  
21 arguing that they are not admissible. They assert that Exhibit 2 (site map of Kaiser  
22 Oakland complex) has not been properly authenticated; that Exhibit 3 (Margen’s expert  
23 report) contains impermissible legal opinion and is speculative; that Exhibit 5 (construction  
24 project authorization forms) contains documents that are not relevant to the issues raised in  
25 the motion); that Exhibit 6 (unsigned internal memorandum re 1995 renovation project) is  
26 not relevant to any issue raised in plaintiff’s motion; that Exhibit 7 (certificate of substantial  
27 completion) has not been properly authenticated; and that Exhibit 8 (architect’s plan for  
28 2003 renovation of maternity ward) is not relevant to any issue raised in plaintiff’s motion.

1 In response, plaintiff makes the same arguments as he did with regard to the  
2 Johnson Declaration – that Margen is a qualified expert, and that it is permissible for an  
3 expert to render an opinion that goes to the ultimate issue in a case.

4 With regard to the objections to the exhibits, plaintiff responds that the documents  
5 were provided by defendants in discovery, and were authenticated by the declaration of  
6 plaintiff’s counsel Julie McLean, who states that plaintiff obtained them in discovery.  
7 Plaintiff contends that these objections should be overruled because defendants did not  
8 object to the McLean Declaration.

9 For the reasons stated above with regard to Johnson, defendants’ objection to  
10 Margen’s conclusion that the barrier removal was “readily achievable” is SUSTAINED, as is  
11 the objection to the statement that bed pans and bed baths are not an accommodation that  
12 complies with the purposes and intent of the ADA, and the objection to the statements that  
13 required corrections to the parking would not have been “too expensive or difficult for a  
14 party that has the financial resources of defendants,” and that “all” the construction projects  
15 at Kaiser Oakland would have triggered path-of-travel upgrades. The objections to Exhibits  
16 5, 6, and 8 are SUSTAINED, as plaintiff has not responded to those objections. The  
17 objections to Exhibits 2 and 7 are OVERRULED. See Maljack Prods., Inc. v. GoodTimes  
18 Home Video Corp., 81 F.3d 881, 889 n.12 (9th Cir. 1996) (documents produced by a party  
19 in discovery deemed authentic when offered by a party-opponent), cited in Orr v. Bank of  
20 America, 285 F.3d 764, 777 n.20 (9th Cir. 2002).

21 2. Plaintiff’s Motions to Exclude Defendants’ Witnesses and Objections to  
22 Evidence (filed with plaintiff’s opposition)

23 a. Plaintiff’s Motion to Exclude Witnesses

24 Plaintiff claims that defendants originally disclosed six witnesses on April 22 , 2004,  
25 and that they did not supplement the disclosure until April 18, 2006, when they added 40  
26 previously undisclosed witnesses. Plaintiff also claims that defendants did not allow access  
27 to two storage facilities full of thousands of crucial documents until April 20 and 21, 2006.  
28 Plaintiff claims that defendants had previously refused to produce these documents,

1 claiming that the documents were irrelevant or that production would be overly  
2 burdensome.

3 Plaintiff asserts that these last-minute disclosures have prejudiced his ability to  
4 prepare his own summary judgment motion or to oppose defendants' motion. Plaintiff  
5 seeks an order excluding all 40 newly-disclosed witnesses from testifying in connection  
6 with motions or at trial, and striking all declarations by those witnesses filed in connection  
7 with these motions for summary judgment. Plaintiff also seeks an order excluding any  
8 "previously withheld" documents.

9 As stated at the hearing, a motion to exclude evidence as a discovery sanction must  
10 be brought within the applicable time limits as a separate motion, as provided under  
11 Federal Rule of Civil Procedure 37 and the Civil Local Rules of this court. Because  
12 plaintiff's motion does not comply with those rules, the motion is DENIED.

13 b. Plaintiff's Objections to Evidence

14 Plaintiff argues that portions of the declarations of Bettie Coles, Judy Rowe, Edward  
15 Denton, Herb Clore, Henry Scott, Shari Samuels, and Nitasha Lal, all of which were filed in  
16 support of defendants' motion, are inadmissible because they constitute "incompetent  
17 expert testimony." The objections are OVERRULED. The court finds that the testimony of  
18 each of these witnesses was made on personal knowledge.

19 For example, Coles, as Vice President of Operations for Kaiser Oakland, has  
20 personal knowledge of the date the buildings were constructed, personal knowledge of the  
21 subsequent alterations to and remodeling of the buildings, and personal knowledge of  
22 Kaiser Oakland's efforts to comply with the ADA and Title 24. Similarly, Rowe, by virtue of  
23 her managerial position, has personal knowledge of the duties of the people who reported  
24 to her, personal knowledge of construction projects completed in compliance with the ADA,  
25 and personal knowledge of the process of remodeling a single patient room to install an  
26 accessible bathroom. Both state based on their own personal knowledge that there was no  
27 construction in or alteration to any of the patient rooms in the medical-surgical wards during  
28 the time they worked at Kaiser Oakland. Samuels also testifies based on personal

1 knowledge, and authenticates documents that were produced to plaintiff.

2 3. Plaintiff’s Objections to Defendants’ Use of Previously Undisclosed Witnesses  
3 and Evidence and Objection to Evidence (filed with plaintiff’s reply)

4 a. Plaintiff’s Objections to Use of Previously Undisclosed Witnesses and  
5 Evidence

6 This is essentially a repeat of the plaintiff’s motion to exclude witnesses, and is  
7 OVERRULED for the reasons stated above.

8 b. Plaintiff’s Objections to Evidence Raised by Defendants in their  
9 Opposition to Plaintiff’s Motion

10 Plaintiff argues that the declarations of defendants’ witnesses are filled with  
11 inadmissible evidence and should be stricken by the court.

12 i. Declaration of Bettie Coles in Support of Defendants’ Opposition

13 Plaintiff objects to the Coles declaration filed in support of defendants’ opposition to  
14 plaintiff’s motion. He again argues that Coles is being offered as a lay witness, not an  
15 expert, and that the declaration should be stricken as “incompetent expert testimony,” and  
16 as lacking in personal knowledge. For the reasons stated above, this objection is  
17 OVERRULED.

18 ii. Declaration of Kari Levine in Opposition to Plaintiff’s Motion

19 Plaintiff contends that ¶¶ 1-9 of the declaration of defendants’ counsel Kari Levine –  
20 this is the Levine opposition declaration – should be stricken because it contains  
21 inappropriate legal argument regarding the substance of the pleadings in the case, the  
22 settlement agreement, and the legal significance of such documents. Plaintiff does not  
23 provide any specifics.

24 Plaintiff argues that ¶¶ 10-38 of the Levine declaration contains self-serving,  
25 inaccurate, and inadmissible hearsay testimony regarding the history of discovery in this  
26 case. Plaintiff claims that “Ms. Levine’s ‘history’ is incomplete and misleading,” but  
27 provides no specifics, except to complain that Levine included her own letters to plaintiff’s  
28 counsel, but not plaintiff’s counsel’s response. Plaintiff also asserts that as Levine and the



1 Seyfarth firm only began representing defendants in February 2006, she can have no  
2 personal knowledge regarding any discovery events prior to that time.

3 These objections are OVERRULED. Plaintiff has provided no specifics regarding  
4 how the declaration is inaccurate or misleading.

5 iii. Exh. T to the Levine Declaration in Opposition to Plaintiff's  
6 Motion

7 Plaintiff objects to the admission of Exh. T to the Levine declaration. This is  
8 plaintiff's second objection to the same Bettie Coles declaration filed in support of  
9 defendants' motion, discussed above. This objection is OVERRULED.

10 4. Plaintiff's Objections to Defendants' Use of New Arguments and New  
11 Evidence in Support of Defendants' Reply on Defendants' Summary  
12 Judgment Motion (filed one week after the filing of the reply briefs)

13 In what amounts to a surreply, filed without leave of court, plaintiff argues that  
14 defendants introduced a new theory in their reply – that there was a fully accessible shower  
15 built in the 4th floor labor/delivery area when those rooms were remodeled in 1993, and  
16 that the shower to which plaintiff was taken was therefore fully accessible. Plaintiff claims  
17 that previously defendants have always argued that they had no legal obligation to provide  
18 an accessible shower to plaintiff and that they instead offered him a bed bath, and that  
19 even though the shower they took him to was not accessible, there was no ADA violation.

20 Plaintiff asserts that now, with the declaration of defendants' expert Marcus Hibser  
21 filed with defendants' reply, defendants have come up with this entirely new theory, which  
22 is that the maternity floor shower was accessible. Plaintiff argues that defendants should  
23 not be permitted to raise this new theory in a reply brief, and also asserts that Hibser's  
24 opinion is not reliable based on his review of the "as-built" plans, not on any viewing of the  
25 shower itself. Thus, according to plaintiff, because Hibser never saw the shower, he  
26 cannot honestly say, as he does in his declaration, that the roll-in shower constructed in  
27 1993 "is the exact roll-in shower in which [p]laintiff was showered during his hospitalization  
28 stay." Plaintiff also asserts that the plans Hibser reviewed show the existing conditions

1 prior to the renovations, and then show the proposed changes, but do not show what was  
2 actually built.

3 In addition, plaintiff claims that when his counsel requested the opportunity to  
4 examine the shower with plaintiff's expert in December 2003, they were told that the whole  
5 area was being remodeled again, and that the shower had been "gutted" and no longer  
6 existed in its previous state. Plaintiff asserts that defendants' reply brief states that the  
7 same shower has been in existence since 1993, and that the Hibser declaration "suggests"  
8 the same, and argues that it is not fair that his counsel were denied the opportunity to see  
9 the shower.

10 As stated at the hearing, this "objection" constitutes an improper argument raised in  
11 response to a reply brief without leave of court. Accordingly, the objection is OVERRULED,  
12 and the surreply is stricken, as is defendants' response to the surreply.

13  
14 **IT IS SO ORDERED.**

15 Dated: June 9, 2006



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17 PHYLLIS J. HAMILTON  
18 United States District Judge  
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